The framework below sets out the statutory functions of **Mayoral Strategic Authorities (MSAs)** as set out in the English Devolution and Community Empowerment Bill and other legislation.

As set out in the Devolution Framework in the English Devolution White Paper, different categories of Strategic Authorities are also guaranteed access to other non-statutory offers, including partnership and funding arrangements.

General Mayoral Powers – not included in the Devolution Framework but included in the English Devolution and Community Empowerment Bill:

The Mayoral Powers of Competence are suite of powers which will be conferred on Mayoral Strategic Authorities. The powers provide new legal force to Mayors' existing "soft powers" and convening role, and will help drive growth, collaboration and improvement across geographies. The MPC is made up of:

Statutory Function	 Governance – where "Standard" means: Voting is a simple majority inc. the Mayor Exercised solely by the SA 	Related Clauses	Tier of Functions devolved from Central Government
The General Power of	To be used at the discretion of	Clause 20 of the English Devolution	MSAs – new power provided for in
Competence	the Strategic Authority and its	and Community Empowerment Bill	the EDCE Bill.
This is an existing broad general power which will enable Mayoral Strategic Authorities, and their Mayors, to do anything an	Mayor independently of each other.	&	

individual can do in relation to their		Schedule 4 in the English	
areas of competence		Devolution and Community	
		Empowerment Bill	
A Power to Convene and a Duty to	To be used at the discretion of the	Clause 21 of the English Devolution	MSAs – new power provided for in
Respond	Mayor of a Strategic Authority.	and Community Empowerment Bill	the EDCE Bill
This will enable Mayors to convene			
local partners to address local			
challenges. It will also place a duty			
on local partners to respond to a			
Mayor's request when they make			
use of the power to convene. The			
specific local partners covered will			
be set out in subsequent			
secondary legislation.			
A Duty to Collaborate	To be used at the discretion of the	Clause 22 of the English Devolution	MSAs – new power provided for in
This will ensure that Mayors of	Mayor of a Strategic Authority.	and Community Empowerment Bill	the EDCE Bil
neighbouring Strategic Authorities			
have a formal process by which			
they can enter into collaboration			
with one another.			

Area of Competence – Transport and Infrastructure

Statutory Function	Governance	Related Clauses	Tier of Functions devolved from Central Government
Local Transport Authority	Standard, with the exception that	Clause 29 and Schedule 9 of the	MSA - powers consolidated over a
functions	functions relating to Local Transport		strategic geography (but with
Strategic Authorities are the Local Transport Authority for their area, with responsibility for preparing and publishing a local transport plan and powers to secure the provision of passenger transport services where not otherwise provided. Strategic Authorities also have powers and duties to prepare a bus strategy for carrying out their bus functions, enter into partnerships with bus operators, enter into franchising schemes, and manage travel concessions.	to make a proposed franchising scheme are exercisable only by the Mayor. However, final approval of a Local		transitional concurrency)

Transport Levy	Standard.	Clause 13 of the English Devolution	MSAs – new power provided for in
Strategic Authorities can issue levies to their constituent authorities to meet the cost of exercising their transport functions, where otherwise not met.	Apportionment between constituent councils is subject to the Transport Levying Bodies Regulations 1992.	and Community Empowerment Bill Host legislation: Local Government Finance Act 1988 – s.74	the EDCE Bill
Agreements between authorities and strategic highways companies. This allows Strategic Authorities to enter into agreements with local highway authorities (upper-tier local authorities) and/or National Highways to delegate or share the maintenance and improvement of roads.	concurrently with local authorities.	Empowerment Bill Host legislation: Highways Act 1980 – s.6 and 8	Held concurrently between MSA and constituent LAs
Civil enforcement of road traffic contraventions These powers enable Strategic Authorities to enforce parking, bus lane, and moving traffic contraventions through penalty	Standard, with the exception that: • The function is exercised concurrently with local authorities. • Use of these functions requires the consent of the relevant constituent authority	Empowerment Bill Host legislation: Part 6 and Schedule 8 of the Traffic Management Act 2004	Held concurrently between MSA and constituent LAs

charge notices. This is only possible	where the function would be		
if the relevant constituent council	exercised.		
already has those functions and			
consents to the SA using them. The			
SA must follow existing statutory			
guidelines for charge levels for Fixed			
Penalty Notices and provide			
information on appeals processes.			
Key Route Network	This function is exercisable only by	Clause 27 and Part 1 of Schedule 8	MSAs – new power provided for in
Mayoral Strategic Authorities will	the Mayor, on behalf of the Strategic Authority.	of the English Devolution and Community Empowerment Bill	the EDCE Bill
a Key Route Network. This will allow		Host legislation:	
the most important local roads to be strategically managed.	However, final agreement of which roads are included in the Key Route	Local Democracy, Economic Development and Construction Act	
Mayors will also hold a Power of	Network will be subject to a simple	2009 – s.107ZA	
authority exercise of their traffic, permit, street and local highways authority powers on Key Route Network roads to support delivery of the Mayor's agreed Local Transport	majority vote where the Mayor must be in the majority.	Levelling Up and Regeneration Act 2023 – s.22-24	
Plan. This means Mayors can direct			
councils with responsibilities for			
roads in their area to use their			

powers in a certain way; for			
example, to create a bus gate.			
, , ,	Standard		MSAs are taking over this duty for
councils to make reports on Key		of the English Devolution and	key route network roads.
Route Network roads		Community Empowerment Bill	Constituent LAs retain this duty for
Mayoral Strategic Authorities will be		Host legislation:	other local roads.
required to prepare reports assessing local road traffic levels and forecasting their growth on their		The 1997 Road Traffic Reduction Act - s2	
Key Route Network. These reports may include targets and proposals			
for achieving these targets.			
Road User Charging	Standard, with the exception	Chapter I of Part III of the Transport	Can only be exercised by MSA jointly
Authority to make a joint road user charging scheme (e.g. congestion charging) with relevant constituent	that this function can only be exercised jointly with the relevant constituent local traffic authority (the upper-tier local authority) where the scheme would take place.		with relevant constituent LA(s). Constituent LAs continue to be able to exercise independently.
On-Street Micromobility Schemes	Standard	Clause 23 and Schedule 5 of the	MSAs – new power provided for in
These powers enable Strategic Authorities, in their role as the Local		English Devolution and Community Empowerment Bill	the EDCE Bill. (Although this power

OFFICIAL

Transport Authority, to license		would be available to constituent
micromobility schemes operating on		LA's if MSA didn't exist).
public roads and pavements. This		
allows them to have greater control		
of bike and e-bike rental schemes		
run by private companies. Other		
types of shared micromobility		
impacting on public space could		
also be included in the framework in		
the future.		

Area of Competence: Skills and Employment Support

Statutory Function	Governance	Related Clauses	Tier of Functions devolved from Central Government
Adult Education Functions Subject to a transition period for new Strategic Authorities, some powers of the Secretary of State relating to education and training of adults will be devolved to Strategic Authorities. These powers support the delivery of devolved adult skills funding. Powers relating to apprenticeships and people subject to adult detention are not devolved.	Standard, except that the relevant functions in section 90 and 100 of the Apprenticeships, Skills, Children and Learning Act 2009 are exercised concurrently with the Secretary of State.	Empowerment Bill	MSAs – new power provided for in the EDCE Bill.

Area of Competence: Housing and Strategic Planning

Statutory Function	Governance	Related Clauses	Tier of Functions devolved from Central Government
Spatial Development Strategy	This function is exercised by the	To be introduced through clause 52	MSAs – new power provided for in
duty to produce a Spatial Development Strategy. These documents enable them to strategically plan for development across their whole area. (Note: This duty will also be mirrored for all principal local authorities in areas without Strategic Authorities, where authorities will be required to	Authority. However, approval of the strategy requires a simple majority vote of the Mayor and constituent	Bill: Part 1A of the Planning and Compulsory Purchase Act 2004	the EDCE Bill (although new duty would sit with constituent LA if MSA didn't exist)
concurrent with Homes England These additional powers allow Mayoral Strategic Authorities to acquire housing and land for specific purposes (set out in the	These functions are exercised concurrently with Homes England. Mayors exercise the compulsory purchase function on behalf of the Strategic Authority. Before	Clause 34 and Part 1 of Schedule 15 (Acquisition and development of land) in the English Devolution and Community Empowerment Bill Host legislation:	MSAs – new power provided for in the EDCE Bill

governance arrangements column).	e
This includes powers to acquire land	ŗ
using the compulsory purchase	C
powers previously solely held by	٧
Homes England.	,

They also include the ability to provide financial assistance to any person (again in line with the objectives set out in the governance arrangements column).

exercising their compulsory purchase powers, Mayors must consult the local planning authority where the power is to be exercised.

All other functions are exercised by the Strategic Authority and subject to the standard governance.

All of these functions must be exercised for the purposes of, or for purposes incidental to the objectives of:

- Improving the supply and quality of housing in the area;
- Securing the regeneration or development of land or infrastructure in the area;
- Supporting in other ways the creation, regeneration or development of communities in the area or their continued well-being;

Housing and Regeneration Act 2008 – s.5-10; s.19; p.19 & 20 of Sch.3; p.1-4, 6, 10, 20 of Sch.4

	Contributing to the achievement of sustainable development and good design in the area.		
Housing and Land Powers,	These functions are exercised	Clause 34 (Acquisition and	All powers held concurrently
•		development of land); Clause 35	between MSA and constituent LAs
These powers enable Strategic Authorities to acquire and develop housing and land as well as provide services in relation to housing. The powers of local authorities conferred on Strategic Authorities differ from the powers of Homes England by placing a duty on Strategic Authorities to review housing needs in their area and enabling them to provide additional facilities in relation to housing they provide. The land acquisition powers can also be used for the purpose of providing housing, develop the land, or for planning purposes.	Compulsory purchase powers under the Housing Act 1985 are only exercisable by the Mayor. Whereas all other powers, including compulsory purchase powers under the Town and Country Planning Act 1990, are exercised by the Strategic Authority	Empowerment Bill Host legislation:	

These powers are held by lower-tier	Apart from functions exercised by		
local authorities ordinarily.	the Mayor, the standard voting		
	arrangement applies.		
Mayoral Development	These functions are exercisable only	Clause 36 and Schedule 17 of the	MSAs – new power provided for in
Corporations	by the Mayor on behalf of the	English Devolution and Community	the EDCE Bill
These powers enable Mayors of	Strategic Authority. This means that	Empowerment Bill.	
Strategic Authorities to designate a	the Mayor is responsible for establishing and overseeing a	Host legislation:	
Mayoral Development Area and subsequently establish a Mayoral		Localism Act 2011 – Chapter 2 of Part 8; and Schedule 21	
Development Corporation (MDC) for	However, the designation of a	, , , , , , , , , , , , , , , , , , , ,	
that area. MDCs are statutory	Mayoral Development Area will be		
corporate bodies which can take	subject to a simple majority of voting		
broad planning and land assembly	members of the Strategic Authority		
powers, have the ability to attract	where the Mayor must be in the		
inward investment, and are well	majority.		
placed to harness private sector			
expertise to drive forward			
development.			
Strategic Development	These functions are exercisable only	Clause 31 and Schedule 11 of the	MSAs – new power provided for in
Management Powers	by the Mayor on behalf of the	English Devolution and Community	the EDCE Bill
These powers enable Mayors of	Strategic Authority.	Empowerment Bill	
Strategic Authorities to intervene in		Host legislation:	

			·
planning applications of potential		Town and Country Planning Act 1990	
strategic importance (e.g. especially		– Part 1, s2A (call-in); and Part 3,	
large or prominent developments)		s74(1B) (direct refusal)	
and the ability to call in these			
applications.			
Mayoral Development Orders	These functions are exercisable only	Clause 32 and Schedule 12 of the	MSAs – new power provided for in
Strategic Authorities the ability to prepare Mayoral Development Orders (MDOs). MDOs allow them to grant pre-emptive planning permission for a particular development instead of relying on an application to be submitted.	Strategic Authority.	Empowerment Bill. Host legislation: Town and Country Planning Act 1990 – Part 3, s.61DA-61DE.	the EDCE Bill
	Secretary of State approve the order instead.		
Mayoral Community Infrastructure			MSAs – new power provided for in
		,	the EDCE Bill. Constituent LPAs
Strategic Authorities to charge developers a Mayoral Community	Strategic Authority. This means that the Mayor is responsible for developing and applying the Mayoral Community Infrastructure Levy.		retain CIL powers.

which can be imposed on new	However, the approval of a charging	Planning Act 2008 – Part 11	
development in their area. It can be	schedule for the levy is subject to a		
used to raise funds to deliver	simple majority vote of the voting		
infrastructure needed to support	members of the Strategic Authority.		
development in their area.			

Area of Competence: Economic Development and Regeneration

Statutory Function	Governance	Related Clauses	Tier of Functions devolved from Central Government
The changes to this power will allow Mayors to issue a precept to generate revenue across all Mayoral	arrangements will vary, depending on whether the precept is on Mayoral functions, or wider C(C)A functions:	and Community Empowerment Bill	MSA's – new power provided for in the EDCE bill.
	Mayoral functions, which is		

	commonly 2/3 of constituent authorities can vote against or to amend a precept. • A Mayor wanting to raise a precept on wider C(C)A functions would be subject to the standard voting arrangements of a simple majority including the Mayor.		
Power to borrow up to an agreed	Standard, except that this function	Clause 12 of the English Devolution	MSA's – new power provided for in
сар	is exercised concurrent with local	and Community Empowerment Bill	the bill. Constituent LA's retain their
This power will remove the	authorities.		own borrowing powers.
requirement to lay bespoke SIs for	Exercise of the power to borrow will		
Mayoral Strategic Authorities (MSAs)	be automatically conferred for		
by automatically conferring on them	functions relevant to transport,		
the power to borrow upon	police and crime commissioner and		
establishment for purposes relevant	fire and rescue functions when an		
to their functions. However, an MSA	MSA takes on those functions. This		
must obtain consent from the	power may be exercised by an MSA		
Secretary of State before the first	immediately for these functions		
exercise of the power to borrow	only, before a Mayor has been		
money for a purpose relevant to a	elected. Otherwise, Secretary of		

function other than its transport,	State consent will be needed before		
police or fire and rescue functions.	the power is used.		
Local Growth Plans Mayoral Strategic Authorities will have a duty to produce a local growth plan.	Standard	Clause 38 and Schedule 19 of the English Devolution and Community Empowerment Bill	MSA's – new power provided for in the EDCE bill.
	•	Clause 37 and Schedule 18 of the English Devolution and Community Empowerment Bill Host legislation: S.69 of Local Democracy, Economic Development and Construction Act 2009	Power is held concurrently between MSA and constituent LAs
	, ,		MSA's – new power provided for in the EDCE bill.

funding for maintaining local roads to councils.	When paying grants for councils'	s.32A of the Local Government Act 2003	
	Standard, except that exercise of		Power is held concurrently between
•	function is concurrent with local authorities.	and Community Empowerment Bill Host legislation: <u>s.144</u> and <u>s.145</u> of the Local Government Act 1972.	MSA's and constituent LAs
•	Standard, except that exercise of function is concurrent with local authorities.	Clause 42 and Paragraph 2 of Schedule 20 of the English Devolution and Community Empowerment Bill	Power is held concurrently between MSA's and constituent LAs

		Host legislation:	
		l lost tegistation.	
These powers enable Strategic		Local Government Act 1972 –	
Authorities to arrange for the		s.142(2)	
publication of information related to			
their functions as well as services			
available in the area. This means			
that they can collect, compile, and			
disseminate such information.			
Power to place staff at the	Standard, except that the function	Clause 42 and Paragraph 1 of	Power is held concurrently between
disposal of other authorities	can be exercised concurrently with	Schedule 20 of the English	MSA and constituent LAs
	other Strategic Authorities, local	Devolution and Community	
	authorities or other bodies such as	Empowerment Bill	
These powers enable Strategic	NHS England.	Host legislation:	
Authorities to enter agreements with		i iost tegistation.	
other Strategic Authorities, local		s.113 of the Local Government Act	
authorities, and other organisations		1972	
like the NHS, to share staff services			
for their functions.			
Power to prosecute and defend	Standard, except that exercise of	Clause 42 and Paragraph 3 of	Power is held concurrently between
legal proceedings	function is concurrent with local	Schedule 20 of the English	MSA and constituent LAs
	authorities.	Devolution and Community	
		Empowerment Bill	
These powers allow Strategic			
Authorities to initiate or defend legal			
proceedings where they consider it			

expedient for promoting or		Host legislation:	
protecting the interests of the		s. 222 of the Local Government Act	
residents of their area. This includes		1972.	
the ability to prosecute, defend, or		1372.	
appear in any legal action and to			
institute proceedings in their own			
name to address local concerns.			
Research and collection of	Standard, except that exercise of the	Clause 42 and Paragraph 4 of	Power is held concurrently between
information	function is concurrent with local	Schedule 20 of the English	MSA and constituent LAs
	authorities.	Devolution and Community	
		Empowerment Bill	
These powers enable Strategic			
Authorities to conduct research and			
collect information on matters		Host legislation:	
concerning their area to support		s.88(1)(a) and (1)(b) of the Local	
their functions and share their		Government Act 1985	
findings.		Oovermment Act 1905	

Area of Competence: Environment and Net Zero

Statutory Function	Governance	Related Clauses	Tier of Functions devolved from Central Government
Heat Network Zoning coordination	Standard	s228(5) of the Energy Act 2023	MSA's – new power provided for in
role			the 2023 Energy Act.
This means that Strategic			
Authorities will be well placed to			
take forward heat network zones			
and create zone coordinators.			

Area of Competence: Health, Wellbeing and Public Service Reform

Statutory Function	Governance	Related Clauses	Tier of Functions devolved from
C.a.a.o., r.a.i.o.i.		110141104 01444000	Central Government
A bespoke statutory health	Standard	Clause 43 of the English Devolution	MSA's - new power provided for in
improvement and health		and Community Empowerment Bill	the EDCE Bill.
inequalities duty			
When considering whether or how to			
use any of its powers and functions			
a Mayor or a Strategic Authority will			
have a duty to have regard to the			
need to improve the health of			

people in the Strategic Authority		
area and the need to reduce health		
inequalities in the local area.		

Area of Competence: Public Safety

Statutory Function	Governance	Related Clauses	Tier of Functions devolved from Central Government
Sharing of information in relation to crime and disorder These powers both enable and place a duty on Strategic Authorities to disclose information relating to the reduction of crime and disorder, including anti-social behaviour, to other relevant authorities (such as local authorities, social landlords and the police).	authorities.		Power is held concurrently between MSA and constituent LAs
Police and Crime Commissioner Functions		Clause 44, 45 and 47 of the English Devolution and Community Empowerment Bill	MSA's – new power is provided for in the EDCE Bill.

Mayors will be, by default, accountable for the exercise of Police and Crime Commissioner (PCC) functions where mayoral boundaries align with police force boundaries, or with two police force boundaries when taken together. Transfers will be subject to secondary legislation. The Secretary of State may by order transfer PCC functions to the elected mayor of a CA or CCA where there are coterminous borders. The Secretary of State, at the same time, may alter the boundary of the police area	police force area for which they have PCC functions).	Reform and Social Responsibility	
(or areas) to which the transfer relates to achieve coterminosity.			
Fire and Rescue Authority	Mayors will have the option to	Clause 46 and 47 of the English	MSA's - where constituent LAs are
Functions	delegate FRA responsibilities to a	Devolution and Community	the FRA, it will be passed to the SA.
Mayors will be, by default, accountable for the exercise of Fire and Rescue Authority (FRA)	Deputy Mayor for Policing, Fire and Crime, or a Public Safety Commissioner.	Empowerment Bill Host Legislation:	

OFFICIAL

functions where FRA and mayoral	Existing power, in statute in – Fire	
boundaries align, subject to	and Rescue Services Act, 2004 p2	
secondary legislation	sections 6-10	
The Secretary of State may by order	Transfer functions to a Mayor – Local	
transfer FRA functions to a CA or	Democracy, Economic	
CCA where there are coterminous	Development and Construction Act	
borders. The Secretary of State, at	2009, Section 107D	
the same time may alter the		
boundary of the FRA area (or areas)		
to which the transfer relates to		
achieve coterminosity.		